CITY OF UNDERWOOD

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2022

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CITY OF UNDERWOOD

OFFICIALS

Name	<u>Title</u>	Term Expires
Dennis Bardsley	Mayor	January 2026
Robert Dose	Mayor Pro-Term	January 2024
Josh Madsen	Council Member	January 2024
Jim Pingel	Council Member	January 2026
JW Tiarks	Council Member	January 2026
Royce Forbush	Council Member	January 2024
Cindy Sorlien	City Clerk/Administrator	Indefinite
Any Kuper	Deputy City Clerk	Appointed yearly
Matthew Woods	City Attorney	Indefinite



Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

Report on the Audit of the Financial Statements

Opinions

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Underwood, Iowa, as of and for the year ended June 30, 2022, and the related Notes to the Financial Statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of City of Underwood, Iowa as of June 30, 2022, and the respective changes in cash basis financial position for the year then ended in accordance with the cash basis of accounting described in Note 1.

Basis for Opinions

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the Unites States. My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Financial Statements section of my report. I am required to be independent of City of Underwood, Iowa, and to meet my other ethical responsibilities, in accordance with the relevant ethical requirements relating to my audit. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

Basis of Accounting

I draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. My opinions are not modified with respect to this matter.

Emphasis of Matter

As discussed in Note 3 to the financial statements, City of Underwood adopted new accounting guidance related to Governmental Accounting Standards Board Statement No. 87, <u>Leases</u>. My opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1, and for determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Underwood's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Auditor's Responsibilities for the Audit of the Financial Statements (continued)

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, I:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to
 design audit procedures that are appropriate in the circumstances, but not for the
 purpose of expressing an opinion on the effectiveness of the City of
 Underwood's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in my judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Underwood's ability to continue as a going concern for a reasonable period of time.

I am required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that I identified during the audit.

Supplementary Information

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Underwood's basic financial statements. I previously audited, in accordance with the standards referred to in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of this report, the financial statements for the eleven years ended June 30, 2021 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the cash basis of accounting. The supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Supplementary Information (continued)

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements, The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the supplementary information in Schedules 1 through 4 is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 8 through 14 and 42 through 50 but does not include the basic financial statements and my auditor's report thereon. My opinions on the basic financial statements do not cover the other information, and I do not express an opinion or any form of assurance thereon.

In connection with my audit of the basic financial statements, my responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, I conclude that an uncorrected material misstatement of the other information exists, I am required to describe it in my report.

Other Reporting Required by Government Auditing Standards

Brackeman & associate, P.C.

In accordance with <u>Government Auditing Standards</u>, I have also issued my report dated March 31, 2023 on my consideration of the City of Underwood's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering City of Underwood's internal control over financial reporting and compliance.

March 31, 2023 Harlan, Iowa

CITY OF UNDERWOOD MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2022

The City of Underwood provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2022. I encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2022 FINANCIAL HIGHLIGHTS

Receipts of the City's governmental activities decreased 30.9%, or \$612,354.94 from fiscal year 2021 to fiscal year 2022. The decrease was primarily due to a decrease in federal grants received and note proceeds issued during fiscal year 2021.

Disbursements of the City's governmental activities decreased 22.6%, or \$314,493.64 in fiscal year 2022 from fiscal year 2021. Public works and community and economic development increased \$66,414.93 and \$33,085.16 while public safety decreased \$96,076.05.

The City's total cash basis net position increased approximately \$308,143.65, from June 30, 2021 to June 30, 2022. Of this amount, the cash basis net position of the governmental activities increased \$255,901.67 and the cash basis net position of the business type activities increased \$52,241.98.

USING THIS REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to the Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other information further explains and supports the financial statements with a comparison of the City's budget for the year and the City's proportionate share of the net pension liability (assets) and related contributions.

Supplementary Information provides detailed information about the non-major governmental funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks and the sanitary sewer system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as the Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, and 4) the Capital Projects Funds. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the Sewer and Garbage Funds. The Sewer Fund is considered a major fund of the City. The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased from a year ago, increasing from \$2,822,749.82 to \$3,078,651.49. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

		Year Ended June 30, 2022		Year Ended June 30, 2021
Receipts:	_	2002	-	
Program receipts:				
Charges for services	\$	100,119.89	\$	39,322.65
Operating grants, contributions		,		·
and restricted interest		396,373.30		736,873.70
Capital grants, contributions		ŕ		·
and restricted interest		-		
General receipts:				
Property tax		523,400.43		489,533.4
Tax increment financing		183,276.56		222,571.2
Local option sales tax		155,762.79		152,557.6
Hotel motel tax		4,755.39		4,053.3
Miscellaneous receipts		4,419.25		4,850.4
Note proceeds		-		330,700.0
Total receipts		1,368,107.61		1,980,462.5
Disbursements:				
Public safety		99,745.71		195,821.7
Public works		168,925.13		102,510.2
Culture and recreation		33,804.83		31,086.0
Community and economic development		192,707.72		159,622.5
General government		200,792.66		202,552.5
Debt service		174,993.50		223,454.3
Capital projects		203,219.68		473,635.3
Total disbursements	_	1,074,189.23		1,388,682.8
Change in cash basis net position before transfers		293,918.38		591,779.6
Transfers, net	_	(38,016.71)		(38,139.43
Change in cash basis net position		255,901.67		553,640.2
Cash basis net position, beginning of year	_	2,822,749.82		2,269,109.5
Cash basis net position, end of year	\$	3,078,651.49	\$	2,822,749.8

The City's total receipts for governmental activities decreased 30.9%, or \$612,354.94. The total cost of all programs and services decreased \$314,493.64 or 22.6%, with no new programs added this year. The significant decrease in receipts was primarily the result of less federal grants received relating to federal flood assistance during fiscal year 2022, as well as, there were no note proceeds issued during fiscal year 2022.

The cost of all governmental activities this year was \$1,074,189.23 compared to \$1,388,682.87 last year. However, as shown in the Statement of Activities and Net Position on pages 15 and 16, the amount taxpayers ultimately financed for these activities was \$577,696.04 because some of the cost was paid by those directly benefiting from the programs (\$100,119.89) or by other governments and organizations which subsidized certain programs with grants, contributions, and restricted interest (\$396,373.30). The City paid for the remaining "public benefit" portion of governmental activities with property tax (some of which could only be used for certain programs) and with other receipts, such as interest, local option sales tax and miscellaneous receipts. Overall, the City's governmental activities program receipts, including intergovernmental aid and fees for service, decreased in fiscal year 2022 from \$776,196.41 to \$496,493.19, primarily due to decreases in operating grants, and restricted interest.

Total business type activities receipts for the fiscal year were \$348,526.72 compared to \$259,703.67 last year. Disbursements decreased \$480,991.10 due to major sewer lift station improvements made in fiscal year 2021. The cash basis net position increased approximately \$52,241.98 from the prior year, or 10.5%.

Changes in Cash Basis Net Position	n of Bu	siness Type Activ	ities	
		Year Ended June 30, 2021		Year Ended June 30, 2020
Receipts:				
Program receipts:				
Charges for services and sales:				
Sewer	\$	294,681.70	\$	206,919.11
Garbage		53,845.02		52,784.56
Operating grants, contributions				
and restricted interest		-		***
Capital grants, contributions				
and restricted interest		-		
Total receipts		348,526.72		259,703.67
Disbursements:				
Sewer		341,402.36		829,832.61
Garbage		46,629.09	-	39,189.94
Total disbursements		388,031.45	-	869,022.55
Change in cash basis net position before transfers		(39,504.73)		(609,318.88)
Bond proceeds		53,730.00		571,907.38
Transfers, net		38,016.71		38,139.43
Change in cash basis net position		52,241.98	_	727.93
Cash basis net position, beginning of year		496,158.49	-	495,430.56
Cash basis net position, end of year	\$	548,400.47	\$	496,158.49

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Underwood completed the year, its governmental funds reported a combined fund balance of \$3,078,651.49, an increase of \$255,901.67 from last year's total of \$2,822,749.82. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

The General Fund cash balance increased \$154,188.72 from the prior year to \$1,427,779.67 at year end. General Fund receipts increased \$58,401.89 and disbursements decreased \$62,316.53.

The Special Revenue, Road Use Tax Fund cash balance increased by \$64,913.54 to \$831,737.51. \$116,822.08 of local option sales tax was receipted into the Road Use Tax Fund this fiscal year and this money will be used to maintain and upgrade City streets.

The Special Revenue Fund, Urban Renewal Tax Increment Fund was established to account for the Fieldcrest Addition, the Eagle Landing Subdivision, the finance agreement with Links Snacks, Inc. and the City's housing assistance program. The fund's cash balance increased by \$38,663.70 to \$367,571.76 at year end.

The Special Revenue, Local Option Sales Tax Fund, receipted \$155,762.79 in local option tax and transferred 75% to the Road Use Tax Fund and 25% to the Sewer Fund.

The Debt Service Fund cash balance increased by \$12,172.06 from the prior year to \$25,316.68. Principal and interest payments were \$174,993.50, tax receipts were \$111,548.56, transfers from general and the road use tax fund were \$48,496.39 and \$26,196.61, respectively.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

The Enterprise Fund, Sewer Fund cash balance increased by \$45,026.05 to \$472,858.31 from the prior year. Overall, Sewer Fund receipts decreased \$430,414.79 primarily due to less note proceeds issued in fiscal year 2022. Disbursements decreased by \$488,430.25 due to lift station improvements made during fiscal year 2021.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended the budget once. The City's receipts were \$147,557.67 less than budgeted primarily due to receiving less intergovernmental receipts than anticipated.

The City's disbursements were \$718,906.32 less than amounts budgeted. For the year ended June 30, 2022, disbursements exceeded the budget in the community and economic development function.

DEBT ADMINISTRATION

At June 30, 2022, the City had \$1,705,944.65 in bonds and notes outstanding, compared to \$1,811,995.51 last year, a 6% decrease, as shown below.

Outstand	ling De	bt at Year-End	
		Year Ended June 30, 2022	 Year Ended June 30, 2021
General obligation notes Sewer revenue notes	\$	976,944.65 729,000.00	\$ 1,096,453.13 715,542.38
Total	\$	1,705,944.65	\$ 1,811,995.51

Outstanding principal was reduced by \$203,323.61. Interest costs for the fiscal year were \$32,646.24.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$976,944.65 is below its constitutional debt limit of approximately \$3.9 million.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Underwood's elected and appointed officials and citizens considered many factors when setting the fiscal year 2023 budget, tax rates and fees charged for various City activities. One of those factors is the economy. As a bedroom community of a major metropolitan area, housing continues to move as new families take up residence in the Community.

These factors were taken into account when adopting the budget for fiscal year 2023. The mill levy increased \$0.00003 from \$12.85000 to \$12.85003. Disbursements are expected to increase by approximately \$343,800.00. Receipts are expected to increase by approximately \$379,500.00.

If these estimates are realized, the City's budgeted cash balance is expected to increase approximately \$111,946.00 by the end of fiscal year 2023.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Cindy Sorlien, City Clerk/Administrator, or Mayor Dennis Bardsley, at 241 3rd Street, Underwood, Iowa 51576.

BASIC FINANCIAL STATEMENTS

CITY OF UNDERWOOD

CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION

AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

		-			Program Receipts		
		_			Operating Grants,		Capital
	Disbursements	_	Charges for Services		Contributions and Restricted Interest		Grants, Contributions and Restricted Interest
Functions / Programs:							
Governmental activities:	00 74 74		00 07111	ф	02 701 07	ds	
Public safety	\$ 99,745.71	\$	92,254.14	\$	93,201.95	\$	-
Public works	168,925.13		-		131,452.40		-
Cultures and recreation	33,804.83		2,300.00		<u>.</u>		-
Community and economic development	192,707.72		-		15.76		-
General government	200,792.66		5,565.75		231.22		-
Debt service	174,993.50		-		-		-
Capital Projects	203,219.68		~		<u>171,471.97</u>		
Total governmental activities	1,074,189.23		100,119.89		396,373.30		-
Business type activities:							
Sewer	341,402.36		294,681.70		-		
Garbage	46,629.09		53,845.02		-		
Total business type activities	388,031.45		348,526.72		-		
Total	\$ 1,462,220.68	\$	448,646.61	\$	396,373.30	\$	

Property taxes levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax

Hotel motel tax

Miscellaneous

Bond proceeds

Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets, beginning of year

Cash basis net assets, end of year

Cash basis net position

Restricted:

Expendable:

Urban renewal

Debt service

Streets

Other purposes

Unrestricted

Total cash basis net position

	Net (Disbursemen	ts),	Receipts and Chan	iges	in Net Position
			Duginos- T		
	Governmental Activities		Business Type Activities		Total
	Activities	-	Activities		1 Otal
\$	85,710.38	\$	_	\$	85,710.38
Ψ	(37,472.73)	Ψ	-	4	(37,472.73)
	(31,504.83)		_		(31,504.83)
	(192,691.96)		-		(192,691.96)
	(194,995.69)		-		(194,995.69)
	(174,993.50)		_		(174,993.50)
	(31,747.71)		-		(31,747.71)
	(577,696.04)	•			(577,696.04)
	_		(46,720.66)		(46,720.66)
	_		7,215.93		7,215.93
		•	(39,504.73)		(39,504.73)
	·	•			
	(577,696.04)		(39,504.73)		(617,200.77)
	411,851.87		-		411,851.87
	111,548.56		-		111,548.56
	183,276.56		-		183,276.56
	155,762.79		-		155,762.79
	4,755.39		-		4,755.39
	4,419.25		52 530 00		4,419.25
	(20.016.71)		53,730.00		53,730.00
	(38,016.71)		38,016.71		025 244 42
	833,597.71		91,746.71		925,344.42
	255,901.67		52,241.98		308,143.65
	2,822,749.82		496,158.49		3,318,908.31
\$	3,078,651.49	\$	548,400.47	\$	3,627,051.96
\$	367,571.76	\$	-	\$	367,571.76
Ψ	25,316.68	Ψ	2,975.00	Ψ	28,291.68
	831,737.51		<u>_</u> ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		831,737.51
	300,923.71		_		300,923.71
	1,553,101.83		545,425.47		2,098,527.30
\$	3,078,651.49	\$	548,400.47	\$	3,627,051.96

See notes to financial statements.

CITY OF UNDERWOOD

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES - GOVERNMENTAL FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

				Special	Rev	enue
				Road		Urban
				T .7		Renewal
		General		Use Tax		Tax Increment
Receipts:	-	General		1 ax		merement
Property tax	\$	355,209.19	\$	-	\$	-
Tax increment financing	•	-	7	_	,	183,276.56
Other city tax		7,471.89		-		-
Licenses and permits		68,142.29		-		-
Use of money and property		245.74		-		15.76
Intergovernmental		86,387.43		131,452.40		-
Charges for services		29,261.10		-		-
Miscellaneous	-	11,219.25 557,936.89	-	131,452.40	-	183,292.32
Total receipts		227,930.89		131,432.40		103,292.32
Disbursements:						
Operating:						
Public safety		99,567.84		176.77		-
Public works		1,060.73		156,987.56		-
Culture and recreation		28,303.78		-		-
Community and economic development		47,999.01		-		131,128.62
General government		178,320.42		-		-
Debt service		-		-		-
Capital projects	-	255 251 79	-	157 164 22	-	121 120 62
Total disbursements	-	355,251.78		157,164.33		131,128.62
Excess (deficiency) of receipts						
over (under) disbursements		202,685.11		(25,711.93)		52,163.70
(((((((((((((((((((,		, ,		ĺ
Other financing sources (uses):						
Debt proceeds		-		.		-
Operating transfers in		-		116,822.08		(10 500 00)
Operating transfers out	-	(48,496.39)		(26,196.61)		(13,500.00)
Total other financing sources (uses)	-	(48,496.39)		90,625.47		(13,500.00)
Net change in cash balances		154,188.72		64,913.54		38,663.70
Not change in cash balances		10 1,100.72		01,715.51		50,005170
Cash balances, beginning of year	_	1,273,590.95		766,823.97		328,908.06
Cash balances, end of year	\$ _	1,427,779.67	\$_	831,737.51	\$_	367,571.76
Cash Basis Fund Balances						
Restricted for:	ds.		e		\$	267 571 76
Urban renewal purposes	\$	<u></u>	\$	-	Ф	367,571.76
Debt Service Streets		-		831,737.51		-
Other purposes		-		031,737.31		
Unassigned		1,427,779.67		-		_
Total cash basis fund balances	\$	1,427,779.67	- \$	831,737.51	- \$-	367,571.76
TOTAL SAULI CAULO LANG BUILLIOOD	Ψ=	_,,,,,,,,,,,,	=		= ==	

-	Local Option Sales Tax		Debt Service		Other Non-major Governmental Funds		Total
\$	н	\$	111,548.56	\$	56,642.68	\$	523,400.43
•	-	*	-	4		7	183,276.56
	155,762.79		_		-		163,234.68
	-		-		_		68,142.29
	-		-		-		261.50
			-		171,471.97		389,311.80
			-		-		29,261.10
_							11,219.25
_	155,762.79		111,548.56		228,114.65		1,368,107.61
	-		_		1,10		99,745.71
	_		_		10,876.84		168,925.13
	-		-		5,501.05		33,804.83
	-		-		13,580.09		192,707.72
	-		_		22,472.24		200,792.66
	-		174,993.50		-		174,993.50
	_				203,219.68		203,219.68
			174,993.50		255,651.00		1,074,189.23
	155,762.79		(63,444.94)		(27,536.35)		293,918.38
	u u		=		-		-
	-		75,617.00		13,500.00		205,939.08
	(155,762.79)						(243,955.79)
	(155,762.79)		75,617.00		13,500.00		(38,016.71)
			12,172.06		(14,036.35)		255,901.67
			13,144.62		440,282.22		2,822,749.82
\$		\$	25,316.68	\$	426,245.87	\$	3,078,651.49
\$	-	\$	_	\$	-	\$	367,571.76
	-		25,316.68		-		25,316.68
	<u>-</u>		-		-		831,737.51
	-		-		300,923.71		300,923.71
	<u> </u>				125,322.16		1,553,101.83
\$	_	\$	25,316.68	\$	426,245.87	\$	3,078,651.49

See notes to financial statements.

CITY OF UNDERWOOD

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

		Enterprise Funds				
	_	Sewer		Garbage		Total
Operating receipts: Charges for services	\$	211,038.30	\$	53,845.02	\$	264,883.32
Miscellaneous Total receipts	-	211,038.30	-	53,845.02	-	264,883.32
Operating disbursements:		155 077 05		47 720 00		202 205 84
Business type activities Total disbursements		155,766.75 155,766.75	-	46,629.09 46,629.09		202,395.84 202,395.84
Operating income (loss)		55,271.55		7,215.93		62,487.48
Non-operating receipts (disbursements):						
Interest		9.22		-		9,22 83,634,18
Intergovernmental Debt service		83,634.18 (49,647.90)		-		(49,647.90)
Capital Project		(135,987.71)		_		(135,987.71)
Total non-operating receipts (disbursements)		(101,992,21)	-	-		(101,992.21)
Excess (deficiency) of receipts over disbursements		(46,720.66)		7,215.93		(39,504.73)
Other financing sources (uses): Bond Proceeds		53,730.00				53,730.00
Operating transfer in		275,041.12		-		275,041.12
Operating transfer out	_	(237,024.41)		-		(237,024.41)
Other financing sources (uses)	,	91,746.71		-		91,746.71
Net change in cash balance		45,026.05		7,215.93		52,241.98
Cash balances, beginning of year		427,832.26		68,326.23		496,158.49
Cash balances, end of year	\$	472,858.31	\$	75,542.16	\$	548,400.47
Cash Basis Fund Balances Restricted		_		_		_
Reserved for Debt Service		2,975.00		_		2,975.00
Unrestricted	\$	469,883.31	\$	75,542.16	\$	545,425.47
Total cash basis fund balances	\$	472,858.31	\$	75,542.16	\$	548,400.47

See notes to financial statements.

NOTES TO FINANCIAL STATEMENTS

(1) Summary of Significant Accounting Policies

The City of Underwood is a political subdivision of the State of Iowa and located in Pottawattamie County. It was first incorporated in 1902 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development, and general government services. The City also provides sewer and garbage utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Underwood has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific financial burdens on the City. The City has no component units which meet the Governmental Accounting Standards Broad criteria.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following board and commissions: Pottawattamie County Assessor's Conference Board, City Assessor's Conference Board and Pottawattamie County Emergency Management Commission.

B. Basis of Presentation

Government-wide Financial Statements - The Cash Basis Statement of Activities and Net Position reports information on all of the non-fiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

(1) Summary of Significant Accounting Policies (Continued)

B. Basis of Presentation - Continued

The Cash Basis Statement of Activities and Net Position presents the City's non-fiduciary net position. Net position is reported in the following categories:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

(1) Summary of Significant Accounting Policies (Continued)

B. Basis of Presentation - Continued

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

The Local Option Sales Tax Fund is used to account for local option sales taxes which are transferred 25% to the Sewer Fund and 75% to the Road Use Tax Fund.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities with the exception of those financed through Enterprise Funds.

The City reports the following major proprietary fund:

The Sewer Fund accounts for the operation and maintenance of the City's sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

(1) Summary of Significant Accounting Policies (Continued)

C. Measurement Focus and Basis of Accounting (Continued)

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Property Taxes and Governmental Cash Basis Fund Balances

The following accounting policies are followed in preparing the financial statements:

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1.5% per month penalty for delinquent payments; is based on January 1, 2020 assessed property valuations; is for the tax accrual period July 1, 2021 through June 30, 2022 and reflects tax asking contained in the budget certified to the City Council in March 2021.

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts the City Council intends to use for specific purposes.

<u>Unassigned</u> - All amounts not included in the preceding classifications.

(1) Summary of Significant Accounting Policies (Continued)

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2022, disbursements exceeded amounts budgeted in the community and economic development function.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2022, were covered entirely by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City's cash, which consists of cash on hand, cash in bank, and certificates of deposit, held at two local institutions in the City's name totaled \$3,627,051.96 as of June 30, 2022.

<u>Interest Rate Risk</u>- The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

(3) Bonds and Notes Payable

Annual debt service requirements to maturity of general obligation bonds and revenue notes are as follows:

Year	General O	bligation										
Ending	Bonds an	Bonds and Notes		nds and Notes Revenue Notes				Total				
June 30,	Principal	Interest	Principal	Inte	rest	Principal		Interest				
							_					
2023	172,525.15	23,065.79	41,000.00	7,0	57.50	213,525.15		30,123.29				
2024	149,419,50	19,315.38	41,000.00	6,6	40.00	190,419.50		25,955.38				
2025	135,000.00	16,050.00	41,000.00	6,2	22.50	176,000.00		22,272.50				
2026	140,000.00	13,000.00	42,000.00	5,8	05.00	182,000.00		18,805.00				
2027	80,000.00	9,440.00	43,000.00	5,3	70.00	123,000.00		14,810.00				
2028	80,000.00	7,530.00	43,000.00	4,9	27.50	123,000.00		12,457.50				
2029	85,000.00	5,620.00	43,000.00		85.00	128,000.00		10,105.00				
2030	85,000.00	3,560.00	43,000.00	4,0	42.50	128,000.00		7,602.50				
2031	50,000.00	1,500.00	45,000.00	3,6	00,00	95,000.00		5,100.00				
2032		-	45,000.00		32.50	45,000.00		3,132.50				
2033	-	-	45,000.00	2,6	65.00	45,000.00		2,665.00				
2034	-	-	45,000.00		97.50	45,000.00		2,197.50				
2035	-	-	46,000.00	1,7	30.00	46,000.00		1,730.00				
2036		-	33,000.00		45.00	33,000.00		1,245.00				
2037	-		33,000.00	9	97,50	33,000.00		997.50				
2038	_	-	33,000.00		50.00	33,000.00		750.00				
2039	-	•	33,000.00		02.50	33,000.00		502.50				
2040			34,000.00	2	55.00	34,000.00		255.00				
Total	\$ 976,944.65	99,081.17	729,000.00	\$ 61,6	25.00 \$	1,705,944.65	\$ =	160,706.17				

General Obligation Street Improvement Note, 2013

On July 9, 2013, the City issued a general obligation street improvement note with a local bank. The \$190,000.00 note bears interest at 2.82%, requires semi-annual principal and interest installments of \$12,025.50, and matures June 1, 2023.

General Obligation Corporate Purpose Bonds, Series 2015

On March 31, 2015, the City issued bonds to finance the purchase of a fire truck and the 4th Street Extension project. The \$610,000.00 bonds bear interest ranging from 2.0% to 2.75%, require semi-annual installments of interest and annual installments of principal of \$63,113.00, and mature June 1, 2026.

General Obligation Corporate Purpose Loan Agreement

On June 17, 2019, the City entered into a loan agreement and received an advance of \$5,150.00 in anticipation of the issuance of \$515,000.00 of General Obligation Corporate Purpose Bonds, Series 2019, dated July 1, 2019. The \$515,000.00 bonds bear interest ranging from 2.0% to 3.0%, require semi-annual installments of interest and annual installments of principal of \$51,870.00 and mature in June 2031.

(3) Bonds and Notes Payable (Continued)

General Obligation Corporate Purpose Notes, Series 2020

On July 22, 2020, the City issued bonds to finance the construction of flood mitigation, storm water drainage, sidewalk, sanitary sewer and waterworks system improvements. The \$340,000.00 bonds bear interest ranging from 0.9% to 1.60%, require semi-annual installments of interest and annual installments of principal of \$35,000.00, and mature June 1, 2030.

Ambulance Power Loader Equipment Note

On August 27, 2021, the City issued an equipment note to Stryker Flex Financial for the purchase of an ambulance power loader. The three-year note requires annual payments of \$14,879.88, bears interest at 3.19% and matures August 1, 2024.

Sewer Revenue Loan and Disbursement Agreement

In June 2015, the City entered into a Sewer Revenue Loan and Disbursement Agreement in an amount not to exceed \$313,000.00 to finance one half of the cost of the sanitary sewer lift project. In August 2015, the City qualified for Clean Water State Revolving Fund participation and to date has drew \$247,936.00 and repaid \$88,936.00 as of June 30, 2022. The interest rate is 1.75%, requires semi-annual installments of interest and annual installments of principal of \$11,000.00, matures June 1, 2035 and is payable solely from the net receipts of the sanitary sewer utility.

Sewer Revenue Loan and Disbursement Agreement

In July 2020, the City entered into a Sewer Revenue Loan and Disbursement Agreement in an amount not to exceed \$727,000.00 (amount was later amended to \$599,542.00 in November 2021) to finance sanitary sewer system improvements and extensions. The City qualified for Clean Water State Revolving Fund participation and to date has drew \$629,542.38 and repaid \$59,542.38 as of June 30, 2022. The interest rate is .75%, requires semi-annual installments of interest and annual installments of principal of approximately \$30,000.00, matures June 1, 2040 and is payable solely from the net receipts of the sanitary sewer utility.

Revenue Note Resolutions

The resolutions providing for the issuance of the Iowa Finance Authority notes include the following provisions:

a) The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$942,542.38 sewer revenue note(s) issued October 15, 2015 and November 5, 2021. Note proceeds provided financing for sewer system improvements. The note(s) are payable solely from sewer customer net receipts and are payable through 2040. Annual net revenues are to be maintained at a level of not less than 110% of the amount of annual principal and interest due on the revenue note(s). The total principal and interest remaining to be paid on the note(s) are \$729,000.00. For the current year, principal and interest paid were

(3) Bonds and Notes Payable (Continued)

- b) \$40,542.38 and \$7,254.09, respectively. Total annual net revenues were \$205,941.76 or approximately 431% of the annual principal and interest due on the note.
- c) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- d) Sufficient monthly transfers shall be made to separate revenue note sinking accounts within the Enterprise Funds for the purpose of making the note principal and interest payments when due.

Additional monthly transfers shall be made to separate reserve accounts within the Enterprise Funds for the purpose of paying for any additional improvements, extensions or repairs to the system.

(4) Pension Plan

<u>Plan Description</u> - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

(4) Pension Plan (Continued)

<u>Pension Benefits</u> - A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally age 55. The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

(4) Pension Plan (Continued)

Contribution - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS' Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2022, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. Protection occupation members contributed 6.21% of covered payroll and the City contributed 9.31% of covered payroll, for a total rate of 15.52%.

The City's contributions to IPERS for the year ended June 30, 2022 were \$15,912.79

Net Pension Liability (Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2022 the City reported a liability of \$2,769.00 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021 and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the collective net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2021, the City's proportion was 0.001975%, which was a decrease of 0.00002% from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the City's pension expense, deferred outflows and deferred inflows totaled \$(9,626.00), \$18,220.00, and \$116,728.00, respectively.

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, as follows:

Rate of inflation
(effective June 30, 2017)
Rates of salary increase
(effective June 30, 2017)
Long-term investment rate of return
(effective June 30, 2017)
Wage growth

(effective June 30, 2017)

2.6% per annum
3.25% to 16.25% average, including inflation.
Rates vary by membership group.
7.00% compounded annually, net of investment expense, including inflation.
3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

(4) Pension Plan (Continued)

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2021 valuation were based on the RP-2014 employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	4.43%
International equity	17.5	6.01
Global smart beta equity	6.0	5.10
Core plus fixed income	26.0	0.29
Public credit	4.0	2.08
Cash	1.0	(0.25)
Private equity	13.0	9.51
Private real assets	7.5	4.63
Private credit	3.0	2.87
Total	100.0%	_

Discount Rate - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rates and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

(4) Pension Plan (Continued)

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.00%) or 1 percentage-point higher (8.00%) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.00%)	(7.00%)	(8.00%)
City's proportionate share of			
the net pension liability (asset)	\$97,989.00	\$2,769.00	\$(77,032.00)

<u>IPERS' Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

(5) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> - The City operates a single-employer retiree health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. For the year ended June 30, 2022, the City contributed \$30,667.00 and plan members eligible for benefits contributed \$8,294.00 to the plan. At June 30, 2022, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

There are 3 active and no retired members in the plan. Participants must be age 55 or older at retirement.

(6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation time for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. At June 30, 2022, City employees had accumulated 100 earned vacation hours and the City's liability is reported as follows:

		Amount		
Type of Benefit	<u>J</u> i	June 30, 2022		
Vacation	\$	3,192.80		

This liability has been computed based upon rates of pay in effect at June 30, 2022.

(7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2022, is as follows:

Transfer from	Transfer to	 Amount
Special Revenue - Local Option	Special Revenue - Road Use	\$ 116,543.51
Special Revenue - Local Option	Enterprise - Sewer	38,847.85
Special Revenue - Local Option	Special Revenue - Road Use	9,523.83
Special Revenue - Local Option	Special Revenue – Employee Benefits	3,174.59
Tax Increment Financing	Urban Renewal LMI	13,500.00
General Fund – Fire	Debt Service Fund	3,639.06
Special Revenue - Road Use	Debt Service Fund	642.19
Special Revenue - Road Use	Debt Service Fund	5,236.00
Enterprise - Sewer	Debt Service Fund	924.00
General Fund	Debt Service Fund	2,355.00
Special Revenue - Road Use	Debt Service Fund	12,200.50
Special Revenue - Road Use	Debt Service Fund	617.50
Special Revenue - Road Use	Debt Service Fund	7,500.42
General Fund – Fire	Debt Service Fund	42,502.33
Special Revenue - Road Use	Debt Service Fund	-
Enterprise - Sewer	Debt Service Fund	-
General Fund	Debt Service Fund	-
Enterprise - Sewer Sinking	Enterprise - Sewer	67,202.17
Enterprise - Sewer	Enterprise – Sewer Sinking	52,048.17
Enterprise - Sewer	Enterprise - Sewer Sinking	13,096.00
Enterprise - Sewer	Enterprise – Sewer Sinking	4,908.00
Enterprise - Sewer	Enterprise – Sewer Sinking	98,846.07
Total		\$ 493,307.19

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(8) Related Party Transactions

There were no business transactions between the City and City officials during the year ended June 30, 2022.

(9) Risk Management

The City is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 794 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claim expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City's contributions to the Pool for the year ended June 30, 2022 were \$34,451.00.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

(9) Risk Management

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2022, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all liability claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers' compensation and public officials' bond in the amount of \$6,070.00 and \$244.00, respectively. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Urban Renewal Tax Increment Financing Agreements

Field Crest Development Agreement - Phase One

On December 10, 2003, the City entered into a development agreement with McKee Contracting with respect to the development of the Field Crest Phase One housing subdivision, including the construction of public infrastructure and new housing units within the Urban Renewal Area. The original developer started but did not complete the performance obligations under the original agreement and the original agreement was rendered null and void.

On November 23, 2010, the City entered into a development agreement with Shiloh Properties, LLC which had acquired the property and the rights to undertake its development from McKee Contracting. Shiloh Properties requested, and the City agreed to provide, tax increment financing assistance to the developer to assist in paying the cost of the project improvements such as street repairs and storm sewer/drainage infrastructure. The developer also agreed to market the lots comprising the property and to continue promoting the construction of homes thereon.

(10) Urban Renewal Tax Increment Financing Agreements (Continued)

Field Crest Development Agreement - Phase One (Continued)

Per terms of the agreement, the developer was required to certify to the City by November 1 of each year the estimated amount of incremental property taxes which would be paid with respect to the taxable incremental property valuation for the property in the fiscal year immediately following such certification. The City agreed to make 12 semi-annual economic development tax increment payments to the developer over six years or until such earlier time as total payments equal to \$210,000 have been made. Each payment was subject to annual appropriation by the City Council and required a 35.1% Low and Moderate Income Set Aside deducted from the payment amount.

Per terms of the agreement, the Low and Moderate Set Aside amount shall be retained by the City for use in any lawful purpose of the City, including the provision of assistance to low and moderate income families, pursuant to Section 403.22 of the Code of Iowa. The developer may apply to the City for all or a portion of the funds set aside assistance to low and moderate income families, provided the developer can document to the satisfaction of the City that housing units which are located on the property are occupied by families which meet the required income limits of state law. The City reserves the right to allocate funds accumulated through the Low and Moderate Set Aside Amount in any lawful manner of its choosing.

Field Crest Development Agreement - Phase Three

On April 8, 2014, the City entered into a development agreement with Shiloh Properties, LLC for the construction of single-family housing units and public infrastructure such as street improvements, landscaping and grading, and other infrastructure improvements within the Urban Renewal Area. The developer requested, and the City agreed to provide, tax increment financing assistance to the developer to assist in paying the cost of the infrastructure project.

Per terms of the agreement, the developer was required to certify to the City by November 1 of each year the estimated amount of incremental property taxes which would be paid with respect to the taxable incremental property valuation for the property in the fiscal year immediately following such certification. The City agreed to make 28 semi-annual economic development tax increment payments over fourteen years to the developer with total payments not to exceed the lesser of \$440,000 or the demonstrated infrastructure costs. All payments are subject to annual appropriation by City Council and required a 15% Low and Moderate Income Set Aside Amount. The Iowa Economic Development Authority approved the 15% Set Aside Percentage, reduced from 31.5%, for such projects in Pottawattamie County.

CITY OF UNDERWOOD NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

(10) Urban Renewal Tax Increment Financing Agreements (Continued)

Field Crest Development Agreement - Phase Three (Continued)

Per terms of the agreement, the Low and Moderate Set Aside amount shall be retained by the City for use in any lawful purpose of the City, including the provision of assistance to low and moderate income families, pursuant to Section 403.22 of the Code of Iowa. The developer may apply to the City for all or a portion of the funds set aside assistance to low and moderate income families, provided the developer can document to the satisfaction of the City that housing units which are located on the property are occupied by families which meet the required income limits of state law. The City reserves the right to allocate funds accumulated through the Low and Moderate Set Aside Amount in any lawful manner of its choosing.

Field Crest Development Agreement - Phase Two

On August 22, 2017, the City entered into a development agreement with Shiloh Properties, LLC to develop a residential subdivision including the construction of public infrastructure improvements within the Urban Renewal Area. The developer requested, and the City agreed to provide, tax increment financing assistance to the developer to assist in paying the cost of the infrastructure project.

Per terms of the agreement, the developer is required to certify to the City by November 1 of each year the estimated amount of incremental property taxes which would be paid with respect to the taxable incremental property valuation for the property in the fiscal year immediately following such certification. The City agreed to make 30 semi-annual economic development tax increment payments over fifteen years to the developer with total payments not to exceed the lesser of \$902,000 or the demonstrated infrastructure costs. All payments are subject to annual appropriation by City Council and required a 15% Low and Moderate Income Set Aside Amount. The Iowa Economic Development Authority approved the 15% Set Aside Percentage, reduced from 31.5%, for such projects in Pottawattamie County.

Per terms of the agreement, the Low and Moderate Set Aside amount shall be retained by the City for use in any lawful purpose of the City, including the provision of assistance to low and moderate income families, pursuant to Section 403.22 of the Code of Iowa. The developer may apply to the City for all or a portion of the funds set aside assistance to low and moderate income families, provided the developer can document to the satisfaction of the City that housing units which are located on the property are occupied by families which meet the required income limits of state law. The City reserves the right to allocate funds accumulated through the Low and Moderate Set Aside Amount in any lawful manner of its choosing.

For the year ended June 30, 2022, the City rebated \$77,134.96 of incremental taxes to Shiloh Properties LLC.

CITY OF UNDERWOOD NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

(10) Urban Renewal Tax Increment Financing Agreements (Continued)

Tax Incremental Finance Agreement with Jack Links, Inc.

In December 2016, the City requested an annual appropriation from Pottawattamie County to collect the maximum allowable incremental taxes for the Jack Links TIF District. For the year ended June 30, 2022, the City rebated to Jack Links, Inc. \$53,993.66 per terms of the agreement.

(11) Commitments

The City renewed an agreement for law enforcement services with Pottawattamie County. The fee for the year ended June 30, 2022 was \$17,029.00.

The City has an agreement with M & K Mills Tree Service, Inc. for solid waste collection at a cost of \$11.50 per customer, \$6.00 for an extra container, and \$95.00 for container replacement.

(12) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

City Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2022, \$44,748.79 of property tax was diverted from the City under urban renewal and economic development agreements.

CITY OF UNDERWOOD NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

(13) COVID-19

In March 2020, the COVID-19 outbreak was declared a global pandemic. The disruption to businesses across a range of industries in the United States continues to evolve. The full impact to local, regional and national economies, including that of the City of Underwood, remains uncertain.

To date, the outbreak has not created a material disruption to the operation of the City of Underwood. However, the extent of the financial impact of COVID-19 will depend on future developments, including the spread of the virus, duration and timing of the economic recovery. Due to these uncertainties, management cannot reasonably estimate the potential impact to the City of Underwood.

(14) Subsequent Events

In November of 2022, the City approved a Resolution (22-11-12) to enter into a General Obligation Corporate Purpose Loan Agreement in an amount not to exceed \$400,000 to finance the construction of street and stormwater drainage improvements. Under the loan agreement, the City borrowed approximately \$330,000.00.

OTHER INFORMATION

BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES -BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS

OTHER INFORMATION

YEAR ENDED JUNE 30, 2022

	-	Governmental Funds Actual		Proprietary Funds Actual
Receipts:	ф	502 400 42	ø	
Property tax	\$	523,400.43	\$	-
Tax increment financing		183,276.56		-
Other city tax		163,234.68		-
Licenses and permits		68,142.29		9.22
Use of money and property		261.50		9.22
Intergovernmental		389,311.80		240 517 50
Charges for services		29,261.10		348,517.50
Special assessments		1101005		•
Miscellaneous	_	11,219.25		240.526.52
Total receipts		1,368,107.61		348,526.72
Disbursements:				
Public safety		99,745.71		•
Public works		168,925.13		-
Health and social services		-		-
Culture and recreation		33,804.83		
Community and economic development		192,707.72		-
General government		200,792.66		=
Debt service		174,993.50		-
Capital projects		203,219.68		•
Business type		-		388,031.45
Total disbursements	-	1,074,189.23		388,031.45
Excess (deficiency) of receipts				
over (under) disbursements		293,918.38		(39,504.73)
Out. of		(20.016.71)		01 746 71
Other financing sources, net	-	(38,016.71)		91,746.71
Excess (deficiency) of receipts and other financing sources		255,901.67		52,241.98
Balance beginning of year	-	2,822,749.82		496,158.49
Balance end of year	\$	3,078,651.49	\$	548,400.47

See Accompanying Independent Auditor's Report.

			Budgete	d Am			Variance Favorable
-	Total		Original		Final		(Unfavorable)
\$	523,400.43	\$	503,734.00	\$	503,734.00	\$	19,666.43
•	183,276.56		145,339.00		145,339.00		37,937.56
	163,234.68		155,116.00		155,116.00		8,118.68
	68,142.29		-		-		68,142.29
	270.72		76,520.00		76,520.00		(76,249.28)
	389,311.80		430,383.00		530,383.00		(141,071.20)
	377,778.60		254,500.00		254,500.00		123,278.60
	11,219.25		4,100.00		198,600.00		(187,380.75)
	1,716,634.33		1,569,692.00		1,864,192.00	-	(147,557.67)
	99,745.71		407,450.00		418,950.00		319,204.29
	168,925.13		384,080.00		412,580.00		243,654.87
	33,804.83		63,585.00		67,585.00		33,780.17
	192,707.72		500.00		163,500.00		(29,207.72)
	200,792.66		150,010.00		258,060.00		57,267.34
	174,993.50		178,041.00		178,041.00		3,047.50
	203,219.68		· •		240,000.00		36,780.32
	388,031.45		272,411.00		442,411.00	_	54,379.55
_	1,462,220.68		1,456,077.00		2,181,127.00	-	718,906.32
	254,413.65		113,615.00		(316,935.00)		571,348.65
	53,730.00	ı			155,000.00	-	(101,270.00)
	308,143.65		113,615.00		(161,935.00)		470,078.65
	3,318,908.31		3,318,908.31	_	3,318,908.31		
s	3,627,051.96	\$	3,432,523.31	\$	3,156,973.31	\$	470,078.65

NOTES TO OTHER INFORMATION -BUDGETARY REPORTING

JUNE 30, 2022

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$725,050.00. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2022, disbursements exceeded amounts budgeted in the community and economic development function.

SCHEDULE OF CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

IOWA PUBLIC EMPLOYEES' RETTREMENT SYSTEM FOR THE LAST SEVEN YEARS

OTHER INFORMATION

	I	2022		2021		2020	
City's proportion of the net pension liability		.001975%		.001995%		.002142%	
City's proportionate share of the net pension liability	⇔	2,769	69	139,153 \$	€9	124,847	
City's covered-employee payroll	Ø	168,568	643	160,283	↔	160,283 \$ 157,208	
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll		1.64%		86.82%		79.42%	
IPERS' net position as a percentage of the total pension liability		100.81%		82.90%		85.45%	

In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding

Note – Amounts reported are rounded.

		2019		2018		2017		2016
City's proportion of the net pension liability		.001807%		.001822%		.001815%		.001788%
City's proportionate share of the net pension liability \$ 114,295	↔	114,295	€9	\$ 120,284	€>	\$ 113,205	↔	88,912
City's covered-employee payroll	↔	164,061 \$ 115,360	€3	115,360	↔	\$ 137,512	↔	\$ 129,099
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll		%99.69		104.26%		82.32%		68.87%
IPERS' net position as a percentage of the total pension liability		83.62%		82.21%		81.82%		85.19%

Note – Amounts reported are rounded.

See accompanying independent auditor's report.

CITY OF UNDERWOOD SCHEDULE OF CITY CONTRIBUTIONS

IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST TEN FISCAL YEARS

OTHER INFORMATION

	2022	2021	2020	2019
Statutorily required contribution	\$ 15,913	\$ 15,131	\$ 14,840	\$ 15,487
Contributions in relation to the statutorily required contribution	\$ (15,913)	\$ (15,131)	\$ (14,840)	\$ (15,487)
Contribution deficiency (excess)	\$ 	\$ -	\$ 	\$
City's covered-employee payroll	\$ 168,568	\$ 160,283	\$ 157,208	\$ 164,060
Contributions as a percentage of covered-employee payroll	9.44%	9.44%	9.44%	9.43%

• Note – Amounts reported are rounded.

2018	2017	2016	2015	2014	2013
\$ 10,302	\$ 12,280	\$ 11,529	\$ 10,998	\$ 11,806	\$ 11,464
\$ (10,302)	\$ (12,280)	\$ 11,541	\$ (10,975)	\$ (11,806)	\$ (11,464)
\$ <u></u>	\$ 	\$ (12)	\$ 23	\$ 	\$ -
\$ 115,360	\$ 137,512	\$ 129,099	\$ 123,159	\$ 132,201	\$ 132,223
8.93%	8.93%	8.93%	8.93%	8.93%	8.67%

• Note – Amounts reported are rounded.

See accompanying independent auditor's report.

CITY OF UNDERWOOD NOTES TO OTHER INFORMATION - PENSION LIABILITY YEAR ENDED JUNE 30, 2022

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

SUPPLEMENTARY INFORMATION

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES -NON-MAJOR GOVERNMENTAL FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

		Capital Projects Streets		Capital Projects Mosquito Creek		Capital Projects Watershed
Receipts:	_		_			
Property tax	\$	-	\$	-	\$	-
Federal Grant		-		-		100,000.00
Federal Flood Assistance		-	_	-	_	
Total receipts		<u> </u>		-	-	100,000.00
Disbursements;						
Public safety		_		_		_
Public works		_		-		
Culture and recreation		-		-		-
Community and economic development		_		-		-
General government		-		-		-
Capital projects		500.00	_	4,471.28		198,248.40
Total disbursements		500.00	_	4,471.28	-	198,248.40
Excess (deficiency) of receipts over						
(under) disbursements		(500.00)		(4,471.28)		(98,248.40)
Other financing sources (uses): Bond proceeds		_		-		
Operating transfers in		_		_		-
Operating transfers out		_		_		_
Net financing sources (uses)	,	_		_		-
Net change in cash balances		(500.00)		(4,471.28)		(98,248.40)
Cash balances beginning of year		(12,507.09)		150,394.89		21,179.72
Cash balances end year	\$	(13,007.09)	\$	145,923.61	\$	(77,068.68)
Cash Basis Fund Balances						
Restricted for other purposes	\$	(13,007.09)	\$	145,923.61	\$	(77,068.68)
Unassigned				,		· · · · · · · · · · · · · · · · · · ·
Total cash basis fund balances	\$	(13,007.09)	\$	145,923.61	\$	(77,068.68)

	Capital		Specia	i Re	venue		Urban	
	Projects		Employee				Renewal	
_	ARPA		Benefits		FEMA		LMI	Total
\$	- 71,471.97	\$	56,642.68	\$	-	\$	-	\$ 56,642.68 171,471.97
•	71,471.97	•	56,642.68	-	<u>;</u>		-	228,114.65
	-		1.10		-		-	1.10
	-		10,876.84		-		-	10,876.84
	-		5,501.05		-		-	5,501.05
	-		80.09		-		13,500.00	13,580.09
	-		22,472.24				-	22,472.24
			<u> </u>	-				203,219.68
-	-		38,931.32	_	-		13,500.00	255,651.00
	. 71,471.97		17,711.36		-		(13,500.00)	(27,536.35)
	-		-		-		13,500.00	13,500.00
•	<u> </u>	-		-	-		13,500.00	13,500.00
•	71,471.97	-	17,711.36	_	-	•	· -	(14,036.35)
		_	155,892.54	-	125,322.16		-	440,282.22
\$	71,471.97	\$	173,603.90	\$ =	125,322.16	\$		\$ 426,245.87
\$	71,471.97	\$	173,603.90	\$	-	\$	-	\$ 300,923.71
	-	_	-	. <u>.</u>	125,322.16		-	125,322.16
\$	71,471.97	\$	173,603.90	\$	125,322.16	\$		\$ 426,245.87
-				_			,	

See Accompanying Independent Auditor's Report.

SCHEDULE OF INDEBTEDNESS

JUNE 30, 2022

Obligation	Date of <u>Issue</u>	Interest <u>Rates</u>		Amount Originally <u>Issued</u>
General obligation notes:				
Ambulance Power Loader	August 27, 2021	3.193 %	\$	43,272.75
Clarke Circle Improvement Note	July 9, 2013	2.82 %	\$	190,000.00
Corporate Purpose Bonds, Series 2015	March 31, 2015	2.00 - 2.75%	\$	610,000.00
Corporate Purpose Loan Agreement	June 17, 2019	2.00 - 3.00%	\$	515,000.00
Corporate Purpose Notes, Series 2020	July 22, 2020	0.90 - 1.60%	\$	340,000.00
				. 63
Revenue notes:				
SRF Loan	October 10, 2015	2.00%	\$	313,000.00
Sewer Revenue Bond SRLF	July 31, 2020 (original) November 5, 2021 (amended)	0.75%	\$ \$	727,000.00 (original) 629,542.38 (amended)
	riovember 3, 2021 (amended)		Ψ	025,542.50 (amonded)

See Accompanying Independent Auditor's Report.

	Balance Beginning of Year	 Issued During Year	 Redeemed During Year	 Balance End of Year	· -	Interest Paid		Interest Due and Unpaid
	•			 			•	
\$		\$ 43,272.75	\$ 14,879.88	\$ 28,392.87	\$	-	\$	755.43
	46,453.13	-	22,901.35	23,551.78		1,149.65		55.35
	295,000.00	-	55,000.00	240,000.00		8,112.50		550.00
	445,000.00	=	40,000.00	405,000.00		11,870.00		922.50
	310,000.00	-	30,000.00	280,000.00		4,260.00		332.50
\$_	1,096,453.13	\$ 43,272.75	\$ 162,781.23	\$ 976,944.65	\$	25,392.15	\$	2,615.78
\$	170,000.00	\$ _	\$ 11,000.00	\$ 159,000.00	\$	2,975.00	\$	231.88
	545,542.38	54,000.00	29,542.38	570,000.00		4,279.09		356.25
\$	715,542.38	\$ 54,000.00	\$ 40,542.38	\$ 729,000.00	\$	7,254.09	\$	588.13

BOND AND NOTE MATURITIES

JUNE 30, 2022

General Obligation Bonds and Notes

Year		nprovements July 9, 2013	Loan	rate Purpose Agreement July 22, 2020	Pow	ibulance er Loader ugust 27, 2021
Ending June 30,	Interest Rate	Amount	Interest Rate	Amount	Interest Rate	Amount
2023	2.82%	23,551.78	1.60%	35,000.00	3.193%	13,973.37
2024	-	_	1.60%	35,000.00	3.193%	14,419.50
2025	-	-	1.60%	35,000.00	-	-
2026		-	1.60%	35,000.00	-	-
2027	_	-	1.60%	35,000.00	-	-
2028	_	-	1.60%	35,000.00	-	_
2029	-		1.60%	35,000.00	_	-
2030	-	-	1.60%	35,000.00		-
2031	_	-	-	_	-	-
2032			-		-	
Total		\$ 23,551.78		\$ 280,000.00	:	\$ 28,392.87

BOND AND NOTE MATURITIES

JUNE 30, 2022

General Obligation Bonds and Notes

Year	Loan A	ate Purpose Agreement July 1, 2019	Purpo	ose	Corporate Bonds ch 31, 2015		
Ending June 30,	Interest Rate	Amount	Interest Rate		Amount	_	Total
2023	2%	40,000.00	2.75%		60,000.00		172,525.15
2024	2%	40,000.00	2.75%		60,000.00		149,419.50
2025	2%	40,000.00	2.75%		60,000.00		135,000.00
2026	2%	45,000.00	2.75%		60,000.00		140,000.00
2027	2%	45,000.00	-		_		80,000.00
2028	2%	45,000.00	-		_		80,000.00
2029	2%	50,000.00	_		_		85,000.00
2030	2%	50,000.00	_		_		85,000.00
2031	2%	50,000.00	-		-		50,000.00
2032	-	<u> </u>	-			-	
Total	;	\$ 405,000.00		\$	240,000.00	\$	976,944.65

BOND AND NOTE MATURITIES

JUNE 30, 2022

Sewer Revenue Notes

Year		evenue Notes July 31, 2020		RF Loan May 12, 2015	
Ending June 30,	Interest Rate	Amount	Interest Rate	Amount	Total
2023	0.75%	30,000.00	2.00%	11,000.00	41,000.00
2024	0.75%	30,000.00	2.00%	11,000.00	41,000.00
2025	0.75%	30,000.00	2.00%	11,000.00	41,000.00
2026	0.75%	30,000.00	2.00%	12,000.00	42,000.00
2027	0.75%	31,000.00	2.00%	12,000.00	43,000.00
2028	0.75%	31,000.00	2.00%	12,000.00	43,000.00
2029	0.75%	31,000.00	2.00%	12,000.00	43,000.00
2030	0.75%	31,000.00	2.00%	12,000.00	43,000.00
2031	0.75%	32,000.00	2.00%	13,000.00	45,000.00
2032	0.75%	32,000.00	2.00%	13,000.00	45,000.00
2033	0.75%	32,000.00	2.00%	13,000.00	45,000.00
2034	0.75%	32,000.00	2.00%	13,000.00	45,000.00
2035	0.75%	32,000.00	2.00%	14,000.00	46,000.00
2036	0.75%	33,000.00	-	_	33,000.00
2037	0.75%	33,000.00	-	_	33,000.00
2038	0.75%	33,000.00	-	-	33,000.00
2039	0.75%	33,000.00	-	-	33,000.00
2040	0.75%	34,000.00	<u>.</u>	-	34,000.00
Total	S	570,000.00		\$ 159,000.00	\$ 729,000.00

SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION - ALL GOVERNMENTAL FUNDS

FOR THE LAST TEN YEARS

	-	2022	_	2021	. <u>-</u>	2020		2019	_	2018
Receipts:							•			
Property taxes	\$	523,400	\$	489,905	\$	472,759	\$	453,829	\$	429,125
Tax increment financing		183,277		222,571		107,831		94,470		134,076
Other city taxes		163,235		159,382		145,617		133,419		116,014
License and permits		68,142		10,731		21,515		16,643		20,014
Use of money and property		262		388		6,889		10,066		7,711
Intergovernmental		389,312		736,501		268,547		214,902		218,595
Charges for service		29,261		25,821		27,849		30,314		30,443
Special assessments		-		-		-		-		-
Miscellaneous	-	11,219	_	4,850		9,633		31,437	_	21,543
Total	\$,	1,368,108	\$_	1,650,149	\$	1,060,640	\$_	985,080	\$_	977,521
Disbursements:										
Operating:										
Public safety	\$	99,746	\$	195,822	\$	89,781	\$	117,798	\$	85,007
Public works		168,925		102,510		183,632		132,330		79,344
Health and social services		-		_		-		-		-
Culture and recreation		33,805		31,086		51,114		42,564		36,676
Comm. and economic dev		192,708		159,623		170,964		75,266		138,185
General government		200,792		202,553		162,093		144,939		175,588
Debt service		174,993		223,454		208,213		332,310		156,558
Capital projects		203,220		473,635		629,384			_	
Total	\$	1,074,189	\$	1,388,683	\$	1,495,181	_ \$ _	845,207	\$_	671,358

• Note – Amounts reported are rounded.

See accompanying independent auditor's report.

SCHEDULE 4

	2017		2016	_	2015		2014	_	2013
\$	429,580	\$	397,379	\$	398,964	\$	323,669	\$	308,902
	102,095		176,237		125,081		42,913		138,374
	107,384		134,138		140,485		108,381		95,905
	13,978		11,994		11,878		9,923		11,605
	605		498		501		324		1,002
•	213,109		219,049		192,023		186,090		200,434
	30,579		31,096		44,131		33,198		25,223
			-		-		-		
_	16,558		10,153		10,282	-	12,288	· –	30,462
\$_	913,888	. \$ _	980,544	\$	923,345	\$_	716,786	\$_	811,907
\$	50,691	\$	55,634	\$	552,605	\$	63,899	\$	66,461
Ψ	137,895	*	130,636	•	190,581	•	99,147	•	145,866
	06.001		-		20.051		20.767		24 246
	26,001		29,457		30,051		32,767		24,346
	66,081		149,503		124,644		70,619		309,896
	171,327		132,371		157,927		139,188		156,684
	150,014		180,125		114,678		91,903		118,839
-	172,535				-		163,939	-	
\$	774.544	\$	677,726	\$	1,170,486	\$	661.462	\$	822,092

• Note – Amounts reported are rounded.

INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council:

I have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Underwood, Iowa as of and for the year ended June 30, 2022 and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements and have issued my report thereon dated March 31, 2023. My report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing my audit of the financial statements, I considered the City of Underwood's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Underwood's internal control. Accordingly, I do not express an opinion on the effectiveness of the City of Underwood's internal control.

My consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings & Responses, I identified deficiencies in internal control that I consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Underwood's financial statements will not be prevented or detected and corrected on a timely basis. I consider the deficiencies described in Part I of the accompanying Schedule of Findings and Responses as items I-A-22, and I-B-22 to be material weaknesses.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Underwood's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of non-compliance or other matters which are required to be reported under *Government Auditing Standards*. However, I noted certain immaterial instances of non-compliance or other matters which are described in Part II of the accompanying Schedule of Findings and Responses.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2022 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the City. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

City of Underwood's Responses to Findings

The City of Underwood's responses to the findings identified in my audit are described in the accompanying Schedule of Findings and Responses. The City of Underwood's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

I would like to acknowledge the many courtesies and assistance extended to me by personnel of the City of Underwood during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

Browken + associate, P.C.

Harlan, Iowa March 31, 2023

Part I: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES

I-A-22 <u>Segregation of Duties</u>

Criteria - Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

<u>Condition</u> - A limited number of people have the primary responsibility for most of the accounting and financial reporting duties.

<u>Cause</u> - The City has a limited number of employees which does not allow procedures to be established to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes The City Treasurer provides compensating controls through additional oversight of transactions and processes by reviewing bank deposits, statements and postings on a monthly basis.

<u>Effect</u> - Inadequate segregation of duties could adversely affect the City's ability to detect, correct, and prevent misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> - I realize that with one full time city clerk and a part time deputy clerk, a proper segregation of duties is challenging. I continue to recommend the City Council should monitor control procedures to obtain the maximum internal control possible under the circumstances.

<u>Response</u> - We will continue to rely on our City Treasurer's monthly supervision of account and transaction activity.

Conclusion - Response accepted.

Part I: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES (Continued)

I-B-22 <u>Financial Reporting –Revenue Postings</u>

<u>Criteria</u> - A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements of the financial reports on a timely basis. Properly designed policies and procedures and implementation of the policies and procedures are an integral part of ensuring the reliability and accuracy of the City's financial statements.

Condition – A material amount of State Revolving Loan Funds were receipted into the Sewer operating fund. These loan proceeds should have been receipted into the Sewer capital projects fund to finance the sewer utility project costs. Adjustments were subsequently made by the City to properly report these amounts in the City's financial statements.

<u>Cause</u> - Policies have not been established and procedures have not been implemented to ensure that State Revolving Loan funds are to be compared to the City's accounting records by an independent person to ensure proper recording.

<u>Effect</u> – Lack of policies and procedures resulted in City employees not detecting the errors in the normal course of performing their assigned functions and material adjustments to the City's financial statements were necessary.

<u>Recommendation</u> – The City should implement procedures to ensure loan proceed funding are properly recorded in the City's financial statements.

Response – We will double check this in the future to avoid posting errors.

Conclusion - Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted

Part II: Other Findings Related to Required Statutory Reporting:

II-A-22 <u>Certified Budget</u> - Disbursements during the year ended June 30, 2022 exceeded the amounts budgeted in the community and economic development function. Chapter 384.20 of the Code of Iowa states, in part, *Public monies may not be expended or encumbered except under an annual or continuing appropriation.*

<u>Recommendation</u> - The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - The budget will be amended in the future, if applicable.

Conclusion - Response accepted.

- II-B-22 <u>Questionable Disbursements</u> I noted no disbursements for parties, banquets, or other entertainment for employees that I believe may constitute an unlawful expenditure from public funds as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-22 <u>Travel Expense</u> No disbursements of City money for travel expenses for spouses of City officials or employees were noted.
- II-D-22 <u>Business Transactions</u> No business transactions between the City and City officials and/or employees were noted.
- II-E-22 Restricted Donor Activity No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- II-F-22 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure coverage is adequate for current operations.
- II-G-22 <u>Deposits and Investments</u> I noted no instance of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.
- II-H-22 Tax Increment Financing Chapter 403.19 of the Code of Iowa provides that a municipality may certify loans, advances, indebtedness and bonds (indebtedness) to the County Auditor which qualify for reimbursement from incremental property tax. The County Auditor provides for the division of property tax to repay the certified indebtedness and provides available incremental property tax in subsequent fiscal years without further certification by the City until the amount of certified indebtedness is paid. Urban Renewal Area TIF Indebtedness was certified to the County Auditor before December 1, and no exceptions were noted.

Part II: Other Findings Related to Required Statutory Reporting (Continued):

II-I-22 <u>Council Minutes</u> - No transactions were found that I believe should have been approved in the Council minutes but were not.

The August 10, 2021, September 28, 2021, and June 14,2022 council meeting minutes were not published within the 15 day timeframe as required by Chapter 372.13(6). A monthly summary of receipts and disbursements by fund were published throughout the year but were all published after the 15 day requirement as required by Chapter 372.13(6).

<u>Recommendation</u> - Clerks often include the summary of receipts and disbursements by fund with the claims list thereby ensuring its publication.

<u>Response</u> - We will revise our current practices and include the summary of receipts and disbursements by fund with the claims list and ensure that all meeting minutes are signed and published with the required timeframe.

Conclusion - Response accepted.

II-J-22 <u>Annual Urban Renewal Report</u> - The annual urban renewal report was approved by City Council and certified to the Iowa Department of Management on or before December 1. The report was filed by the filing deadline.

In addition, the following exceptions were noted:

The City's beginning and ending cash balances of the Special Revenue, Urban Renewal Tax Increment Fund reported on the Levy Authority Summary as well as the revenue and expenditures do not agree with the City's general ledger.

<u>Recommendation</u> – The City should ensure the cash balances, debt amounts, revenue and expenditures reported on the Levy Authority Summary agree with the City's records.

Response - These items will be corrected on next year's report.

<u>Conclusion</u> - Response accepted.

Part II: Other Findings Related to Required Statutory Reporting (Continued):

II-K-22 Debt Service Payments – The City entered into an installment purchase agreement for the purchase of mobile ambulance equipment. The payments on this agreement are considered to be debt service payments but were paid from the General fund. Principal and interest payments on this agreement should be paid from the Debt Service Fund per Iowa Code 384.4.

<u>Recommendation</u> – I would recommend for future payments on this agreement, a transfer be made from the General fund to the Debt Service Fund and the principal and interest be paid from the Debt Service Fund per Iowa Code.

<u>Response</u> - We will revise our current practices and make the transfers and respective principal and interest payments from the Debt Service Fund in the future.

Conclusion - Response accepted.

UNDERWOOD, IOWA 51576

NEWS RELEASE

Broeckelman & Associates, P.C., 2309 B Chatburn Avenue, Harlan, Iowa today released an audit report on the City of Underwood, Iowa.

FINANCIAL HIGHLIGHTS:

The City's receipts totaled \$1,770,364.33 for the year ended June 30, 2022, a 37 percent decrease from the prior year. Disbursements for the year totaled \$1,462,220.68, a 35.2 percent decrease from the prior year. The significant decrease in receipts and disbursements is due primarily to less debt issue proceeds received and a decrease in the City's enterprise fund utility capital projects.

AUDIT FINDINGS:

Broeckelman reported findings related to the receipt and disbursements of taxpayer funds. They are found are pages 63 through 67 of this report. The findings address issues such as a lack of segregation of duties, receipting of state revolving loan funds, disbursements exceeding budget, and publication requirements for the summary of receipts and disbursements by fund, Annual Urban Renewal report deficiencies and debt service payments under Iowa Code.

Five of the six findings discussed are repeated from the prior year. The City Council has a fiduciary responsibility to provide oversight of the City's operations and financial transactions. Oversight is typically defined as the "watchful and responsible care" a governing body exercises in its fiduciary capacity.

A copy of the audit report is available for review in the City Clerk's office, in the office of the Auditor of State and on the Auditor of State's web site https://auditor.iowa.gov/audit-reports.